

## STAFF SUMMARY FOR APRIL 18, 2016

**4. OCEAN SALMON SPORT FISHING****Today's Item**Information Action 

Adopt proposed changes to ocean salmon sport fishing regulations for May-Nov 2016.

**Summary of Previous/Future Actions**

- Notice hearing Dec 9-10, 2015; San Diego
- Discussion hearing Feb 10-11, 2016; Sacramento
- **Today's adoption hearing Apr 18, 2016; Teleconference**

**Background**

FGC annually adopts ocean salmon sport fishing regulations in State waters to conform to federal rules. The Pacific Fishery Management Council (PFMC) coordinates West Coast management of recreational and commercial ocean salmon fisheries in the federal fishery management zone, 3 to 200 miles offshore WA, OR and CA. PFMC ocean salmon recommendations are subsequently implemented by the National Marine Fisheries Service, effective May 1 of each year. PFMC will take final action on proposed regulations in federal waters at its Apr 8-14, 2016 meeting.

The proposed regulations include a broad range of options from no fishing in all areas off CA to limited fishing in all areas to increase flexibility and encompass possible PFMC recommendations (exhibits 1-2). No changes have been made by DFW since the FGC notice hearing in Dec 2015 (Exhibit 3); at the Apr 18 FGC meeting, DFW will provide recommendations (which may be different for each area) for exact opening and closing dates, bag limits, minimum size and days of the week open after considering the final federal regulations.

**Significant Public Comments (N/A)****Recommendation**

**FGC staff:** Adopt the regulations as recommended by DFW.

**DFW:** DFW will provide an update on the results of the federal process and DFW's recommendation at the Apr 18 FGC meeting.

**Exhibits**

1. [DFW memo, received Oct 19, 2015](#)
2. [ISOR, dated Sep 21, 2015](#)
3. [DFW email, received Apr 4, 2016](#)

**Motion/Direction**

Moved by \_\_\_\_\_ and seconded by \_\_\_\_\_ that the Commission adopts changes to subsection 27.80(d) related to ocean salmon sport fishing regulations for May-November 2016 as recommended by the Department.

## Memorandum

Date: October 14, 2015

To: Sonke Mastrup  
Executive Director  
Fish and Game Commission

From: Charlton H. Bonham  
Director



**Subject: Agenda Items for the December 9-10, 2015 Fish and Game Commission Meeting  
Re: Request for Notice Authorization to Amend Salmon Fishing Regulations for  
2016 (two ISORs; one to amend Section 27.80(c); the second to amend 27.80(d)).**

Attached for the Fish and Game Commission's (Commission) December 9-10, 2015 meeting are two rulemaking proposals for the 2016 Ocean Salmon fishing season. The first package proposes to amend subsection 27.80(c) to establish open fishing days, bag limits and minimum size restrictions for April 2016. The second package proposes to amend subsection 27.80(d) to establish open fishing days, bag limits and minimum size restrictions for the salmon season in effect on or after May 1, 2016.

Existing Title 14 regulations specify ocean salmon recreational fishing regulations that were valid only for the 2015 season. The proposed amendments to Section 27.80(c) contained in the first ISOR would allow the Commission to adopt regulations at its March teleconference meeting that would establish any ocean salmon recreational fishing regulations for the month of April 2016, in conformance with federal rules.

The proposed amendments to Section 27.80(d) contained in the second ISOR would allow the Commission to adopt regulations at its April teleconference meeting that would establish any ocean salmon recreational fishing regulations on or after May 1, 2016, in conformance with federal rules that will be recommended by the Pacific Fishery Management Council on April 14, 2016. The range of alternatives (open fishing days/times, areas, size limits, bag limits) contained in the second ISOR are the same as those contained in the first ISOR, but the resulting regulations apply only for May 1, 2016 through the end of the year.

The Department of Fish and Wildlife (Department) requests the Commission authorize publication of notice of its intent to amend the above referenced subsections of Section 27.80, Title 14, CCR, to establish ocean salmon recreational fishing regulations for the 2016 fishing season. While the proposed rulemakings are related, they should be noticed separately to conform to timelines driven by the federal regulatory process.

Sonke Mastrup, Executive Director  
Fish and Game Commission  
October 14, 2015  
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If you have any questions or need additional information, please contact Dr. Craig Shuman, Regional Manager of the Marine Region, at (805) 568-1246. The public notice for this rulemaking should identify Environmental Scientist, Barry Miller as the Department's point of contact. Mr. Miller can be reached at (707) 576-2860 or by email at [Barry.Miller@wildlife.ca.gov](mailto:Barry.Miller@wildlife.ca.gov).

#### Attachments

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Act [16 USC §1856 (b)(1)].

### **PFMC Regulatory Outlook**

On March 14, 2016, the PFMC will propose a suite of ocean salmon fishery regulatory options after reviewing the most up-to-date salmon abundance information for target stocks and salmon species of special concern, including Sacramento River Winter Run Chinook which is listed as endangered under both federal and State Endangered Species Acts. These options will go out for public review and the final PFMC recommendations for federal waters will be made on April 14, 2016. The federal regulations will go into effect on or after May 1, 2016 and may include:

1. the minimum size of salmon that may be retained;
2. the number of rods anglers may use (e.g., one, two, or unlimited);
3. the type of bait and/or terminal gear that may be used (e.g., amount of weight, hook type, and type of bait or no bait);
4. the number of salmon that may be retained per angler-day or period of days;
5. the definition of catch limits to allow for combined boat limits versus individual angler limits;
6. the allowable fishing dates and areas; and
7. the overall number of salmon that may be harvested, by species and area.

The range of proposed regulatory options available for the Commission's consideration is designed to encompass the range of options that will be under consideration by the PFMC.

### **Commission Regulatory Outlook**

Although there are no proposed PFMC regulatory options to consider until March, the ocean salmon sport fishing regulations in effect on or after May 1, 2016 could range from no fishing in all areas off the California coast to limited salmon fishing for varied areas and dates between May 1 and November 13, 2016. The final PFMC recommendations made on April 14, 2016 will serve as the basis for the State's ocean salmon sport fishery regulations for May 2016 through the end of the year.

### **Present Regulations**

Regulations for 2015 [subsections 27.80(c) and (d)] authorized ocean salmon recreational fishing seven days per week north of Horse Mountain including Humboldt Bay from May 1 to September 7, 2015. Between Horse Mountain and Point Arena, ocean salmon recreational fishing was

authorized seven days per week from April 4 to November 8, 2015. Between Point Arena and Pigeon Point, ocean salmon recreational fishing was authorized seven days per week from April 4 to October 31, 2015. Between Pigeon Point and Point Sur, ocean salmon recreational fishing was authorized seven days per week from April 4 to September 7, 2015. For areas south of Point Sur, ocean salmon recreational fishing was authorized seven days per week from April 4 to July 19, 2015. The bag limit for all areas in 2015 was two fish per day (all species except coho). The areas north of Point Arena had a minimum size limit of 20 inches total length. The area between Point Arena and Pigeon Point had a minimum size limit of 24 inches total length through April 30, 2015 and 20 inches total length thereafter. Areas south of Pigeon Point had a minimum size limit of 24 inches total length through May 31, 2015 and 20 inches total length thereafter. Since the existing regulations pertained only to the 2015 season, amendment of these regulations is essential to allow for any fishing in State waters during 2016.

### **Concurrent Regulatory Action**

Two separate Commission actions are necessary to conform the State regulations to federal rules that will apply in 2016. This proposed regulation will amend subsection 27.80(d), establishing ocean salmon sport fishing regulations (e.g., open/closed days, minimum size limits, bag limits) that would be effective for May 2016 through the end of the year. The Commission also will be considering ocean salmon sport fishing regulations that would be effective for the period April 2-30, 2016 in a separate rulemaking package, tentatively scheduled for adoption in March 2016.

### **Proposed Regulations**

For public notice purposes and to facilitate Commission discussion, the Department of Fish and Wildlife (Department) is proposing the following regulations to encompass the range of federal ocean salmon regulations that are expected to be in effect on or after May 1, 2016. This approach will allow the Commission to adopt State ocean salmon recreational fishing regulations to conform to those in effect in federal ocean waters shortly after the federal rules are promulgated.

- (1) North of Horse Mountain and in Humboldt Bay: The season, if any, may occur within the range of May 1 through September 30, 2016. The proposed daily bag limit will be from zero to two fish, and the proposed minimum size will be from 20 to 26 inches total length. The exact opening and closing dates, along with daily bag limit, minimum size, and days of the week open will be determined by the Commission, considering federal regulations applicable to this area for May through September 2016.
- (2) Between Horse Mountain and Point Arena: The season, if any, may occur within the range of May 1 to November 13, 2016. The proposed daily bag limit will be from zero to two fish, and the

proposed minimum size will be from 20 to 26 inches total length. The exact opening and closing dates, along with daily bag limit, minimum size, and days of the week open will be determined by the Commission, considering federal regulations applicable to this area for May through November 2016.

- (3) Between Point Arena and Pigeon Point: The season, if any, may occur within the range of May 1 to November 13, 2016. The proposed daily bag limit will be from zero to two fish, and the proposed minimum size will be from 20 to 26 inches total length. The exact opening and closing dates, along with daily bag limit, minimum size, and days of the week open will be determined by the Commission, considering federal regulations applicable to this area for May through November 2016.
- (4) Between Pigeon Point and Point Sur: The season, if any, may occur within the range of May 1 to October 2, 2016. The proposed daily bag limit will be from zero to two fish, and the proposed minimum size will be from 20 to 26 inches total length. The exact opening and closing dates, along with daily bag limit, minimum size, and days of the week open will be determined by the Commission, considering federal regulations applicable to this area for May through October 2016.
- (5) South of Point Sur: The season, if any, may occur within the range of May 1 to October 2, 2016. The proposed daily bag limit will be from zero to two fish, and the proposed minimum size will be from 20 to 26 inches total length. The exact opening and closing dates, along with daily bag limit, minimum size, and days of the week open will be determined by the Commission, considering federal regulations applicable to this area for May through October 2016.

It is the policy of the State to encourage the conservation, maintenance, and utilization of the living resources of the ocean and other waters under the jurisdiction and influence of the State for the benefit of all the citizens of the State. In addition, it is the policy of the State to promote the development of local fisheries and distant-water fisheries based in California in harmony with international law respecting fishing and the conservation of the living resources of the ocean and other waters under the jurisdiction and influence of the State. The objectives of this policy include, but are not limited to, the maintenance of sufficient populations of all species of aquatic organisms to ensure their continued existence and the maintenance of a sufficient resource to support a reasonable sport use, taking into consideration the necessity of regulating individual sport fishery bag limits to the quantity that is sufficient to provide a satisfying sport. Adoption of scientifically-based ocean salmon seasons, size limits, and bag and possession limits provides for the maintenance of sufficient populations of salmon to ensure their continued existence.

The benefits of the proposed regulations are concurrence with federal law, sustainable management of ocean salmon resources, and promotion of businesses that rely on recreational ocean salmon fishing.

- (b) Authority and Reference Sections from Fish and Game Code for Regulation:

Authority: Sections 200, 202, 205, 220, 240, 316.5 and 2084, Fish and Game Code.

Reference: Sections 200, 202, 205, 316.5 and 2084, Fish and Game Code.

- (c) Specific Technology or Equipment Required by Regulatory Change:

None.

- (d) Identification of Reports or Documents Supporting Regulation Change:

Pacific Fishery Management Council. The Fishery Management Plan for Commercial and Recreational Salmon Fisheries Off the Coasts of Washington, Oregon, and California as Revised Through Amendment 18. September 2014.

[http://www.pcouncil.org/wp-content/uploads/FMP\\_through\\_A-18\\_Final.pdf](http://www.pcouncil.org/wp-content/uploads/FMP_through_A-18_Final.pdf)

- (e) Public Discussions of Proposed Regulations Prior to Notice Publication:

No public meetings are being held prior to the notice publication. The 45-day comment period provides adequate time for review of the proposed amendments.

#### IV. Description of Reasonable Alternatives to Regulatory Action:

- (a) Alternatives to Regulation Change:

No alternatives were identified by or brought to the attention of Commission staff that would have the same desired regulatory effect.

- (b) No Change Alternative:

The no change alternative would maintain existing regulations which do not provide an ocean salmon recreational fishing season within the May to November 2016 period. The State must conform its ocean recreational fishing regulations for salmon in State waters (zero to three miles offshore) to the federal regulations for consistency and to avoid public confusion. Preemption of State regulatory authority by the NMFS could occur if State regulations are in conflict with federal regulations.

- (c) Consideration of Alternatives:

In view of the information currently possessed, no reasonable alternative considered would be more effective in carrying out the purpose for which the regulation is proposed, would be as effective and less burdensome to affected private persons than the proposed regulation, or would be more cost effective to affected private persons and equally effective in implementing the statutory policy or other provision of law.

V. Mitigation Measures Required by Regulatory Action:

The proposed regulatory action will have no negative impact on the environment; therefore, no mitigation measures are necessary.

VI. Impact of Regulatory Action:

The potential for significant statewide adverse economic impacts that might result from the proposed regulatory action has been assessed, and the following initial determinations relative to the required statutory categories have been made:

(a) Significant Statewide Adverse Economic Impact Directly Affecting Businesses, including the Ability of California Businesses to Compete with Businesses in Other States:

Although the recommendations of the PFMC for the 2016 ocean salmon season are unknown at this time, the Department anticipates that recreational salmon fishing effort will be similar to the 2015 season. For the purpose of evaluating potential economic impacts of the 2016 ocean salmon regulations, the Commission analyzed possible reductions in ocean salmon recreational effort ranging from zero (no change) to 100-percent. The base year used for estimating the 2016 economic impacts is the 2014 salmon season, the latest full year of economic data.

For the first two projections for 2016, representing 100-percent (120,300 angler days), and 50-percent (60,150 angler days) levels of ocean salmon angling effort, there are not likely to be significant statewide adverse economic impacts directly affecting businesses, including the ability of California businesses to compete with businesses in other states. The elimination of ocean recreational salmon angling or the 0-percent (zero angler days) projection could constitute a significant decline in revenue to a number of businesses associated with recreational ocean angling. However, such a closure would be undertaken with the intent of ensuring the health of the resource and thus prevent longer term adverse economic impacts.

Data from the Department indicate that during the 2014 salmon season, recreational fishermen participated in 120,300 angler days of ocean salmon fishing and generated an estimated \$20.2 million (2015\$) in total economic output to the State. The projected levels of fishing effort for the 2016 salmon season are 120,300 angler days, 60,150 angler days, and

zero angler days, equivalent to 100, 50, and 0-percent levels of effort, respectively. At the projected 2016 levels of angler effort, the associated fishing expenditures by fishermen would generate an estimated \$20.2 million, \$10.1 million and \$0.00 (2015\$) in total economic output for the State, respectively. Thus, relative to the 2014 salmon season, the total incremental effects (direct, indirect, and induced) of the 2016 projections on State economic output range from no change (the same \$20.2 million); a 50-percent decrease (\$10.1 million); to an 100-percent decline (-\$20.2 million) total economic output from the recreational salmon fishery.

- (b) Impact on the Creation or Elimination of Jobs Within the State, the Creation of New Businesses or the Elimination of Existing Businesses, or the Expansion of Businesses in California; Benefits of the Regulation to the Health and Welfare of California Residents, Worker Safety, and the State's Environment:

Approximately 164 jobs were indirectly supported by recreational ocean salmon angling during the 2014 salmon season. Thus, relative to the 2014 salmon season, the 2016 projections (100, 50, and 0-percent levels of effort) represent potential incremental effects on employment ranging from no change to a loss of 82 to 164 jobs statewide; potential incremental effects on the creation or elimination of businesses ranging from no impact to the potential elimination of businesses in the state in some localized areas that lack industry diversification and have a heavy reliance on recreational fishing and tourism; and potential incremental effects on the expansion of business ranging from no effect to the contraction of some business activities in the recreational salmon fishing arena.

The Commission anticipates benefits to the health and welfare of California residents. Salmon sport fishing contributes to increased mental health of its practitioners, provides opportunities for multi-generational family activities and promotes respect for California's environment by the future stewards of California's natural resources.

The Commission anticipates benefits to the State's environment in the sustainable management of salmon resources.

Additional benefits of the proposed regulations are concurrence with federal law, and promotion of businesses that rely on recreational ocean salmon fishing.

The Commission does not anticipate benefits to worker safety.

- (c) Cost Impacts on a Representative Private Person or Business:

The agency is not aware of any cost impacts that a representative private person or business would necessarily incur in reasonable compliance with the proposed action.

(d) Costs or Savings to State Agencies or Costs/Savings in Federal Funding to the State:

None.

(e) Nondiscretionary Costs/Savings to Local Agencies:

None.

(f) Programs Mandated on Local Agencies or School Districts:

None.

(g) Costs Imposed on Any Local Agency or School District that is Required to be Reimbursed Under Part 7 (commencing with Section 17500) of Division 4, Government Code:

None.

(h) Effect on Housing Costs:

None.

## VII. Economic Impact Assessment

The PFMC coordinates west coast management of recreational and commercial ocean salmon fisheries in the federal fishery management zone (three to 200 miles offshore) along the coasts of Washington, Oregon and California. The annual PFMC ocean salmon regulation recommendations are subsequently implemented by the NMFS effective on May 1 of each year.

Although the recommendations of the PFMC for the 2016 ocean salmon season are unknown at this time, the Department anticipates that recreational salmon fishing effort will be similar to the 2015 season. For the purpose of evaluating potential economic impacts of the 2016 ocean salmon regulations, the Commission analyzed possible reductions in ocean salmon recreational effort ranging from zero (no change) to 100-percent (see Tables 1 and 2).

Table 1

Total Projected Economic Contribution Of California's Ocean Salmon Sport Fishery -- Calculations Worksheet and Summary Tables						
Projected Economic Impacts Of 2016 Salmon Fishery To California's Economy						
	Number of Salmon Angler Trips (days)	Direct Impact (2015\$)	Final Economic Output Impact (2015\$)	Earnings Impact (2015\$)	Employment (# jobs)	State & Local Taxes (2015\$)
Ocean Salmon Angling						
100% Seasonal Activity Level	120,300	\$ 14,178,906	\$ 20,165,572	\$ 8,037,875	164	\$ 1,463,720
50% Seasonal Activity Level	60,150	\$ 7,089,453	\$ 10,082,786	\$ 4,018,937	82	\$ 731,860
0% Seasonal Activity Level	0	\$ -	\$ -	\$ -	0	\$ -
<b>Economic Multipliers*</b>			1.4222	0.5669	11.5659	0.1032

Note:  
 \*Multipliers are derived from MIG IMPLAN economic models for the State of California.  
 All dollar amounts are adjusted to year 2015 prices, denoted as 2015\$, using US Dept of Commerce Implicit Price Deflators for Gross Domestic Product - Table 1.1.9.  
<http://www.bea.gov>

Table 2

Projected Incremental Change from 2014 Fishing Levels, in Angler Trips						
Impact Summary for Projected 2016 Ocean Salmon Angling Levels, Compared to 2014 Levels	Incremental Change in Number of Salmon Angler Trips (days)	Incremental Direct Impact (2015\$)	Incremental Final Economic Output Impact (2015\$)	Incremental Earnings Impact (2015\$)	Incremental Employment Impact (# jobs)	Incremental State & Local Tax Impact (2015\$)
100% Seasonal Activity Level	0	\$ -	\$ -	\$ -	0	\$ -
50% Seasonal Activity Level	(60,150)	\$ (7,089,453)	\$ (10,082,786)	\$ (4,018,937)	-82	\$ (731,860)
0% Seasonal Activity Level	(120,300)	\$ (14,178,906)	\$ (20,165,572)	\$ (8,037,875)	-164	\$ (1,463,720)

The following projections cover this expected range. The base year used for estimating the 2016 economic impacts is the 2014 salmon season, the latest full year of economic data. In 2014, the ocean salmon recreational fishery generated an estimated \$20.2 million (2015\$) in total economic output to the State. A 50-percent reduction in the fishery would amount to a \$10.1 million reduction and a closure of ocean salmon recreational angling could result in a \$20.2 million drop in total economic output for the State, relative to the 2014 season. As a general rule, for every 5,000 salmon harvested in the ocean recreational fishery, there is approximately \$1.0 million in potential total economic contribution to the State.

However, substitute fishing resources and recreational activities for anglers may offset the potential losses to fishing port business and jobs described below.

(a) Effects of the Regulation on the Creation or Elimination of Jobs Within the State:

Using the 2014 salmon season as a base year for comparison, the California ocean salmon recreational fishery supports an estimated 164 jobs in the State. Generally, for every 5,000 salmon harvested in the ocean recreational fishery, there are approximately 7.3 jobs supported in the State. Three projected fishing activity levels were evaluated, which entail various levels of restrictions on the ocean salmon recreational fishery, as follows:

Projection 1. A seasonal level of fishing activity of 120,300 angler days.

Relative to the 2014 season's estimated angler activity of 120,300 days, Projection 1 (100-percent) represents no change to the 2014 number of angler days. This projected change could result in no net change in the number of jobs in California businesses that support the salmon recreational fishery.

Projection 2. A seasonal level of fishing activity of 60,150 angler days, or approximately 50-percent of fishing activity in Projection 1.

Compared to the 2014 season, this represents a 50-percent incremental reduction in angler days. This projected change could result in the potential loss of 82 jobs to California businesses that support the salmon recreational fishery.

Projection 3. A seasonal level of fishing activity of zero angler days, or approximately 0-percent level of fishing activity in Projection 1.

Compared to the 2014 season, this represents a 100-percent incremental reduction in angler days. This projected change could result in a loss of 164 jobs in those California businesses that support the ocean salmon recreational fishery.

(See Tables 1 and 2 above for details on how employment, wages, economic output for the State of California, and effects on State and local taxes are derived.)

(b) Effects of the Regulation on the Creation of New Businesses or the Elimination of Existing Businesses Within the State:

The three projections of expected fishing activity represent potential indirect impacts to businesses providing goods and services to the ocean salmon recreational fishermen, as follows:

Projection 1. A seasonal level of fishing activity of 120,300 angler days.

Relative to the 2014 season, Projection 1 represents no potential indirect impact to businesses.

Projection 2. A seasonal level of fishing activity of 60,150 angler days, or approximately 50-percent of fishing activity in Projection 1.

Relative to the 2014 season, Projection 2 represents a potential indirect impact to businesses of approximately \$10.1 million in reduced economic output statewide. This may result in reduced demand for new businesses or the potential elimination of businesses in the State in some localized areas that lack industry diversification and have a heavy reliance on recreational fishing and tourism. Many ocean fishing port businesses offer alternative, substitute, fishing resources and activities for salmon anglers.

Projection 3. A seasonal level of fishing activity of zero ocean salmon angler days, or approximately 0-percent of fishing activity in Projection 1.

Relative to the 2014 season, Projection 3 represents a potential indirect impact to businesses of approximately \$20.2 million in reduced economic

output statewide. This may greatly reduce the creation of new businesses and result in the elimination of existing businesses in the State in some localized areas that lack industry diversification and have a heavy reliance on recreational fishing and tourism. Many ocean fishing port businesses offer alternative, substitute, fishing resources and activities for salmon anglers.

(c) Effects of the Regulation on the Expansion of Businesses Currently Doing Business Within the State:

Projection 1. A seasonal level of fishing activity of 120,300 angler days. Relative to the 2014 season, Projection 1 represents no change in economic impacts to businesses.

Projection 2. A seasonal level of fishing activity of 60,150 angler days, or approximately 50-percent of fishing activity in Projection 1. Relative to the 2015 season, Projection 2 represents a potential indirect impact to businesses of approximately \$10.1 million in decreased economic output statewide. In the short term, this decrease in economic output may induce some businesses to contract their business activities in the recreational salmon fishing arena.

Projection 3. A seasonal level of fishing activity of no angler days, or approximately 0-percent of fishing activity in Projection 1. Relative to the 2014 season, Projection 3 represents a potential indirect impact to businesses of approximately \$20.2 million in reduced economic output statewide. This may affect businesses in the State, offering goods and services to ocean salmon anglers. Some level of reduced demand for terminal tackle and equipment used in ocean salmon fishing would likely occur. This may negatively affect investments and expansion by existing businesses in the State.

(d) Benefits of the Regulation to the Health and Welfare of California Residents:

The proposed regulations are to conform to federal fisheries management allowable harvest levels, intended to sustain the fishery for the enjoyment of all California residents.

(e) Benefits of the Regulation to Worker Safety:

The proposed regulations are to conform to federal fisheries management allowable harvest levels, and intended to sustain the fishery. As such, the agency is not aware of any consequences to worker safety that could arise from the proposed regulations.

(f) Benefits of the Regulation to the State's Environment:

The proposed regulations comply with federal law and sustainable management practices designed to safeguard California's ocean salmon resources.

(g) Other Benefits of the Regulation:

Concurrence with Federal Law: California's sport and commercial ocean salmon fishing regulations need to conform to the new federal regulations to achieve optimum yield in California. The PFMC annually reviews the status of west coast salmon populations. As part of that process, it recommends west coast adult salmon fisheries regulations aimed at meeting biological and fishery allocation goals specified in law or established in the federal Salmon Fishery Management Plan. These recommendations coordinate west coast management of sport and commercial ocean salmon fisheries off the coasts of Washington, Oregon, California, and California inland sport salmon fisheries. These recommendations are subsequently implemented as ocean fishing regulations by the NMFS and as sport salmon regulations for State marine and inland waters by the Commission.

Continuation of activities dependent on the salmon fishery: Resource sustainability supports the continuation of activities dependent on the salmon fishery. Maintaining healthy populations of salmon can translate into significant economic contributions to the State: In 2014, recreational ocean salmon activities contributed as much as \$20.2 million in total economic output, \$8.0 million in wages, and 164 jobs for Californians.

## Informative Digest (Policy Statement Overview)

The Pacific Fishery Management Council (PFMC) coordinates west coast management of recreational and commercial ocean salmon fisheries in the federal fishery management zone (three to 200 miles offshore) along the coasts of Washington, Oregon and California. The annual PFMC ocean salmon regulation recommendations are subsequently implemented by the National Marine Fisheries Service (NMFS) effective on May 1 of each year.

California's recreational salmon fishing regulations need to conform to the federal regulations to achieve optimum yield in California under the federal Salmon Fishery Management Plan. The Fish and Game Commission (Commission) adopts regulations for the ocean salmon recreational fishery in State waters (zero to three miles offshore) which are consistent with these federal fishery management goals.

### **Present Regulations**

Regulations for 2015 [subsections 27.80(c) and (d)] authorized ocean salmon recreational fishing seven days per week north of Horse Mountain including Humboldt Bay from May 1 to September 7, 2015. Between Horse Mountain and Point Arena, ocean salmon recreational fishing was authorized seven days per week from April 4 to November 8, 2015. Between Point Arena and Pigeon Point, ocean salmon recreational fishing was authorized seven days per week from April 4 to October 31, 2015. Between Pigeon Point and Point Sur, ocean salmon recreational fishing was authorized seven days per week from April 4 to September 7, 2015. For areas south of Point Sur, the ocean salmon recreational fishing season was authorized seven days per week from April 4 to July 19, 2015. The bag limit for all areas in 2015 was two fish per day (all species except coho). The areas north of Point Arena had a minimum size limit of 20 inches total length. The area between Point Arena and Pigeon Point had a minimum size limit of 24 inches total length through April 30, 2015 and 20 inches total length thereafter. Areas south of Pigeon Point had a minimum size limit of 24 inches total length through May 31, 2015 and 20 inches total length thereafter. Since the existing regulations pertained only to the 2015 season, amendment of these regulations is essential to allow for any fishing in State waters during 2016.

### **Proposed Regulations**

Two separate Commission actions are necessary to conform the State regulations to federal rules that will apply in 2016. This proposed regulation would amend subsection 27.80(d), establishing salmon fishing regulations for May 1 through the end of 2016. Recreational salmon fishing regulations for the month of April 2016 will be considered in a separate rulemaking action, tentatively scheduled for adoption in March 2016.

For public notice purposes and to facilitate Commission discussion, the Department of Fish and Wildlife is proposing the following regulations to encompass the range of federal ocean salmon regulations that are expected to be in effect on or after May 1, 2016. This approach will allow the Commission to adopt State ocean salmon recreational fishing regulations to conform to those in effect in federal ocean waters.

- (1) North of Horse Mountain and in Humboldt Bay: The season, if any, may occur within the range of May 1 through September 30, 2016.

- (2) Between Horse Mountain and Pigeon Point: The season, if any, may occur within the range of May 1 to November 13, 2016.
- (3) South of Pigeon Point: The season, if any, may occur within the range of May 1 to October 2, 2016.
- (4) For all areas, the proposed daily bag limit will be from zero to two fish, and the proposed minimum size will be from 20 to 26 inches total length.

The exact opening and closing dates, along with daily bag limit, minimum size, and days of the week open will be determined in April by the Commission considering federal regulations and may be different for each subarea.

The benefits of the proposed regulations are concurrence with federal law, sustainable management of ocean salmon resources, and promotion of businesses that rely on recreational ocean salmon fishing.

The proposed regulations are neither inconsistent nor incompatible with existing State regulations. The legislature has delegated authority to the Commission to adopt sport fishing regulations in general (Sections 200, 202 and 205, Fish and Game Code) and salmon sport fishing regulations specifically (Section 316.5, Fish and Game Code). The proposed regulations are consistent with regulations for sport fishing in marine protected areas (Section 632, Title 14, CCR) and with general sport fishing regulations in Chapters 1 and 4 of Subdivision 1 of Division 1, Title 14, CCR. Commission staff has searched the California Code of Regulations and has found no other State regulations related to the recreational take of salmon in the ocean.

## Regulatory Language

Subsection (d) of Section 27.80, Title 14, CCR, is amended to read:

### §27.80. Salmon.

...

(d) Open Fishing Days, Daily Bag Limits, and Minimum Size in effect on or after May 1, 2015~~2016~~.

(1) North of Horse Mountain (40°05'00" N. lat.) and in Humboldt Bay.

(A) Open to salmon fishing ~~May 1 to September 7~~[varied dates within the range from May 1 to September 30, may include periodic closures], 2015~~2016~~. Fishing is authorized ~~7~~[0-7] days per week [specify open days of week and date range as needed].

Exception: See Section 27.75 for specific fishery closure areas around the Smith, Klamath and Eel rivers.

(B) Daily Bag Limit: ~~2~~[0-2] salmon per day. See subsection (b) above and subsection (e) below.

(C) Minimum Size: ~~20~~[20-26] inches total length [specify date range as needed].

(2) Between Horse Mountain and Point Arena (38°57'30" N. lat.).

(A) Open to salmon fishing ~~May 1 to November 8~~[varied dates within the range from May 1 to November 13, may include periodic closures], 2015~~2016~~. Fishing is authorized ~~7~~[0-7] days per week [specify open days of week and date range as needed].

(B) Daily Bag Limit: ~~2~~[0-2] salmon per day. See subsection (b) above and subsection (e) below.

(C) Minimum Size: ~~20~~[20-26] inches total length [specify date range as needed].

(3) Between Point Arena and Pigeon Point (37°11'00" N. lat.).

(A) Open to salmon fishing ~~May 1 to October 31~~[varied dates within the range from May 1 to November 13, may include periodic closures], 2015~~2016~~. Fishing is authorized ~~7~~[0-7] days per week [specify open days of week and date range as needed].

(B) Daily Bag Limit: ~~2~~[0-2] salmon per day. See subsection (b) above and subsection (e) below.

(C) Minimum Size: ~~24 inches total length through April 30, 2015 and 20 inches total length thereafter~~[20-26] inches total length [specify date range as needed].

(4) Between Pigeon Point and Point Sur (36°18'00" N. lat.).

(A) Open to salmon fishing ~~May 1 to September 7~~[varied dates within the range from May 1 to October 2, may include periodic closures], 2015~~2016~~. Fishing is authorized ~~7~~[0-7] days per week [specify open days of week and date range as needed].

(B) Daily Bag Limit: ~~2~~[0-2] salmon per day. See subsection (b) above and subsection (e) below.

(C) Minimum Size: ~~24 inches total length through May 31, 2015 and 20 inches total length thereafter~~[20-26] inches total length [specify date range as needed].

(5) South of Point Sur.

(A) Open to salmon fishing ~~May 1 to July 19~~[varied dates within the range from May 1 to October 2, may include periodic closures], 2015~~2016~~. Fishing is authorized ~~7~~[0-7] days per week [specify open days of week and date range as needed].

(B) Daily Bag Limit: ~~2~~[0-2] salmon per day. See subsection (b) above and subsection (e) below.

(C) Minimum Size: ~~24 inches total length through May 31, 2015 and 20 inches total length thereafter~~ [20-26] inches total length [specify date range as needed].

...

Note: Authority cited: Sections 200, 202, 205, 220, 240, 316.5 and 2084, Fish and Game Code. Reference: Sections 200, 202, 205, 316.5 and 2084, Fish and Game Code.

**Fonbuena, Sherrie@FGC**

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**From:** Barrow, Scott@Wildlife  
**Sent:** Monday, April 04, 2016 1:36 PM  
**To:** Yaun, Michael@FGC; Miller-Henson, Melissa@FGC; Ashcraft, Susan@FGC; Fonbuena, Sherrie@FGC  
**Cc:** Miller, Barry@Wildlife; Martz, Craig@Wildlife  
**Subject:** No Ocean Salmon PreAdopt for April Teleconference

Hi Commission staff:

There are no changes to the Ocean Salmon ISOR or public comments at this time for inclusion in the binder as the final PFMC action on ocean salmon is scheduled for April 13.

The Department will be providing the final PFMC seasons at the April 18 teleconference.

Thanks,

Scott

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[SaveOurWater.com](http://SaveOurWater.com) · [Drought.CA.gov](http://Drought.CA.gov)