

STAFF SUMMARY FOR JUNE 10-11, 2015

10. WHITE SEABASS FMP ANNUAL REVIEW (CONSENT)**Today's Item****Information** **Action**

Receive DFW's White Seabass Fishery Management Plan 2013-2014 Annual Review report.

Summary of Previous/Future Actions (N/A)**Background**

FGC adopted the White Seabass Fishery Management Plan (FMP) in June 2002, which requires annual monitoring and review of the commercial and recreational fisheries. The White Seabass Scientific and Constituent Advisory Panel (WSSCAP) was established to assist DFW and FGC with reviewing the fishery assessments, management proposals and plan amendments. Annual review includes fishery-dependent and fishery-independent data, if available, documented changes within the social and economic structure of industries that utilize the white seabass resource within California, information on the harvest of white seabass in Mexican waters and other relevant data. FGC adopted criteria ("points of concern") to help determine when to address resource management issues.

DFW met with WSSCAP in April 2015 to review fishery information and consider whether current management measures were providing adequate protection for the white seabass resource. WSSCAP reviewed the points of concern established in the FMP and found that none of the concerns were met. In addition, a criteria-based evaluation of the white seabass population was conducted to determine if an overfished condition exists and found that, while there has been a decrease in commercial landings in recent years, an overfished condition was not indicated.

Significant Public Comments (N/A)**Recommendation**

FGC staff: Accept the DFW recommendation under a motion to adopt the consent calendar.

DFW: DFW recommends no changes to current recreational and commercial white seabass fisheries management.

Exhibits

1. DFW memo, dated May 13, 2015
2. DFW White Seabass Fishery Management Plan 2013-2014 Annual Review, dated April 2015

Motion/Direction

Moved by _____ and seconded by _____ that the Commission adopts the Consent Calendar, items 8-11

State of California
Department of Fish and Wildlife

Memorandum

Date: ^{May 13}
~~April 29~~, 2015

To: Sonke Mastrup
Executive Director
Fish and Game Commission

From: Charlton H. Bonham
Director



Subject: **Consent Calendar Item for the June 10-11, 2015 Fish and Game Commission Meeting. Submission of White Seabass Fishery Management Plan 2013-2014 Annual Review Report**

Attached please find the report "White Seabass Fishery Management Plan 2013-2014 Annual Review".

The Department of Fish and Wildlife (Department) met with the White Seabass Scientific and Constituent Advisory Panel (WSSCAP) in April 2015 to review fishery information and to consider if current management measures were providing adequate protection for the white seabass resource. The WSSCAP evaluated fisheries data to determine if an overfished condition exists and reviewed the Points of Concern established in the White Seabass Fishery Management Plan. Although there has been a decrease in commercial landings in recent years, recreational fishing did not experience similar declines. Other factors such as water temperatures and spawning location and timing may have negatively affected commercial fishing. The WSSCAP found that an overfished condition did not exist in the 2013-2014 fishing season and no other Points of Concern were met. Thus, the Department recommends no changes to the current management of the recreational and commercial white seabass fisheries.

If you have any questions or need additional information, please contact Dr. Craig Shuman, Regional Manager of the Marine Region (Region 7) at (805) 568-0216.

Attachments

ec: Craig Shuman, D. Env.
Regional Manager
Marine Region (Region 7)
Wildlife Division

White Seabass Fishery Management Plan 2013-2014 Annual Review



Prepared by
Department of Fish and Wildlife
Marine Region
April 2015



White Seabass Fishery Management Plan 2013-2014 Annual Review

Executive Summary

The California Fish and Game Commission (Commission) adopted the White Seabass Fishery Management Plan (WSFMP) in June 2002. The WSFMP includes a provision for annual monitoring and assessment of the white seabass fisheries. The White Seabass Scientific and Constituent Advisory Panel (WSSCAP) was established to assist the Department of Fish and Wildlife (Department) and the Commission with the review of the fishery assessments, management proposals, and plan amendments. The annual review includes fishery-dependent data (e.g., commercial and recreational landings and length frequencies), and fishery-independent data (e.g., recruitment information) if available, as well as documented changes within the social and economic structure of the recreational and commercial industries that utilize the white seabass resource within California. The review also includes information on the harvest of white seabass from Mexican waters and other relevant data. Based on the results of the annual review, in cooperation with the WSSCAP, the Department will provide management recommendations, if needed, to the Commission.

To assist the Commission in determining if management measures need to be modified or added, the WSFMP framework includes, and the Commission adopted, points of concern criteria to help determine when management measures are needed to address resource issues. The points of concern are:

1. catch is expected to exceed the current harvest guideline or quota;
2. any adverse or significant change in the biological characteristics of white seabass (age composition, size composition, age at maturity or recruitment) is discovered;
3. an overfishing condition exists or is imminent;
4. any adverse or significant change in the availability of white seabass forage or in the status of a dependent species is discovered;
5. new information on the status of white seabass is discovered;
6. an error in data or stock assessment is detected that significantly changes estimates of impacts due to current management.

The Department and WSSCAP met on April 15, 2015 to review the 2013-2014 fishery season (September 1 to August 31), and together agreed that none of the points of concern were met. Additional social and economic information along with the catch information from Mexico support this conclusion. As a result, the Department does not recommend any changes to the management of white seabass or to the WSFMP at this time.

Background

The WSSCAP annually reviews current information to evaluate the status of the white seabass resource based on points of concern adopted to implement the WSFMP, and to consider whether current management measures provide adequate protection for the resource. If a resource conservation issue is found, based on the points of concern, the WSSCAP will provide its recommendation, rationale, and analysis to the Department, which will recommend to the Commission the appropriate management measure(s) to address the issue(s).

Results

Analysis of the points of concern (Table 1) showed that none of the criteria were met in 2013-2014.

Table 1. Analysis of the points of concern.		
Criteria	Analysis	Result
Catch is expected to exceed the current harvest guideline or quota.	2013-2014 total catch = 481,557 pounds; Optimum Yield = 1.2 million pounds; Total catch is below optimum yield.	No action necessary
Any adverse or significant change in the biological characteristics of white seabass (age composition, size composition, age at maturity or recruitment) is discovered.	Recreational and commercial fishery length-frequencies showed no significant change that would indicate a problem in the fishery. No new information on age composition, age at maturity, or age at recruitment.	No action necessary
An overfishing condition exists or is imminent.	See analysis in Table 2. No overall overfishing condition noted.	No action necessary
Any adverse or significant change in the availability of white seabass forage or in the status of a dependent species is discovered.	Forage species are fairly stable in aggregate. Data indicate an increase in or steady availability for four of the forage species, and a decrease in availability for one of the forage species.	No action necessary
New information on the status of white seabass is discovered.	No new information.	No action necessary
An error in data or stock assessment is detected that significantly changes estimates of impacts due to current management.	No significant errors detected. Stock assessment has not been completed.	No action necessary

Point of Concern: Expectation of optimum yield being exceeded.

The Commission established a fishing season of September 1 through August 31 of the following year. The Commission also adopted an optimum yield. The optimum yield is based on a maximum sustainable yield proxy of the unfished biomass, and is currently set at 1.2 million pounds. In the 2013-2014 season, the total recreational and commercial harvest was 481,557 pounds, 40 percent of the allowable catch (Appendix A, Table 1).

Point of Concern: Changes in the biological characteristics of white seabass.

The commercial fishery continues to harvest white seabass across a wide size range (Appendix A, Figure 1). In 2013-2014, 100 percent of the fish sampled were larger than the minimum size limit of 28 inches (711 mm) and approximately two thirds of the fish sampled were larger than 45 inches (1143 mm). Based on previous age-at-length information from reading otoliths and from a previously calculated weight/length relationship, those fish larger than 45 inches are likely more than 11 years old and weigh more than 30 pounds.

Sampled length frequency data for the recreational fishery are presented in Appendix A, Figure 2. Before the start of the 2009-2010 season the Department prepared and distributed a brochure targeting recreational anglers to improve compliance with the recreational minimum size limit for white seabass. In the seasons since this brochure was distributed, less than 10 percent of the fish measured were smaller than the minimum size limit of 28 inches (711 mm). This is a significant improvement from the previous seasons, in which 17-19 percent of all fish measured were less than minimum legal size. This season 195 legal-sized fish were measured from the recreational fishery. Of the legal-sized fish measured from the recreational fishery approximately one third of the fish measured were larger than 40 inches (1016 mm) total length. There was a slight shift to catching more, smaller fish, especially between 750 mm and 850 mm than in past years. Based on the previously calculated weight/length relationship, those fish larger than 40 inches are likely more than 9 years old and weigh more than 24 pounds.

Point of Concern: An overfishing condition exists or is imminent.

Three criteria (Table 2), all of which must be met to establish a point of concern, determine if an overfishing condition exists or is imminent. For the commercial fishery, there must be a 20 percent decline in landings in each of two consecutive seasons compared to the prior 5-season running average. Commercial landings of white seabass (Appendix A, Table 2) totaled 262,441 pounds in the 2013-2014 season; this is a 39 percent decrease when compared to the prior 5-season running average (431,873 pounds). In the 2012-2013 season commercial landings totaled 315,533 pounds; this is a 37 percent decrease compared to the prior 5-season running average (499,419 pounds). The WSSCAP and the Department agreed that the overfishing criterion for the

commercial fishery was met. However, all three criteria must be met to establish a point of concern. From 1952-2014, this criterion has been met ten and eight times for the commercial and recreational fisheries, respectively; however, it has only occurred in both fisheries during the same time period twice (1960 and 1969).

For the recreational fishery, the overfishing criterion is defined as a 20 percent decline in each of two consecutive seasons for both the number of fish and the average weight (Appendix A, Table 3). In the recreational fishery, the number of fish caught in the 2013-2014 season decreased 10 percent when compared to the previous season. The average weight of fish caught in the 2013-2014 season increased 19 percent when compared to the previous season. The WSSCAP and the Department agreed that the overfishing criterion for the recreational fishery was not met.

The final criterion for determining if an overfishing condition exists is a 30 percent decline in the recruitment index for juvenile white seabass compared to the prior 5-season running average of recruitment. The Ocean Resources Enhancement and Hatchery Program (OREHP) had routinely conducted standardized field studies four times a year (August, October, April and June) for juvenile recruitment. However, reductions in funding curtailed survey effort. The Southern California Sport Fishing Enhancement Stamp fund was insufficient to cover all of the OREHP activities as well as the gill net recruitment surveys, and consequently there was no gill net sampling between 2009 and 2011.

In October 2012 gill net sampling similar to previous surveys was reinstated. The objective of the current sampling design seeks to resume the prior gill net sampling regime but in a reduced capacity with fewer locations surveyed and a reduction in the number of nets deployed at each site.

In order for this criterion to be evaluated six consecutive years of data will need to be collected. Because six years of consecutive white seabass recruitment surveys have not been completed this criterion could not be addressed in this report.

Based on the analysis of all three overfishing criteria, the WSSCAP and the Department agreed that the overall overfishing point of concern for the fishery was not met. However, because the overfishing criterion for the commercial fishery was met staff will investigate the preliminary data from the recruitment surveys and other information that could explain these continued declines.

Table 2. Analysis to determine if the white seabass resource is overfished (Criteria taken from Section 51.01 (b), Title 14, California Code of Regulations).		
Criteria	Analysis	Result
A 20 percent decline in the total annual commercial landings of white seabass for the past two consecutive seasons compared to the prior 5-season running average of landings, based on landing receipt data.	2013-2014 262,441 pounds = 39% decrease 5-season average = 431,873 pounds 2012-2013 315,533 pounds = 37% decrease 5-season average = 499,419 pounds	Criterion was met
A 20 percent decline in both the number of fish and the average weight of white seabass caught in the recreational fishery for the same two consecutive seasons, as determined by the best available data.	2013-2014 9,567 fish = 10% decrease 22.9 pound average = 19% increase 2012-2013 10,634 fish = 8% increase 19.3 pound average = 28% decrease	Criterion not met
A 30 percent decline in recruitment indices for juvenile white seabass compared to prior 5-season running average of recruitment, as determined by the best available data.	Criterion not analyzed	N/A

Point of Concern: Any adverse or significant change in the availability of white seabass forage or in the status of a dependent species is discovered.

Prey species (northern anchovy, jack mackerel, market squid, Pacific mackerel, and Pacific sardine) are highly mobile and their distributions are affected by oceanographic conditions. A review of white seabass forage species (Appendix A, Figures 3, 4, and 5) revealed some changes in availability.

Since there are currently no biomass estimates or stock assessments for northern anchovy, jack mackerel, and market squid, commercial fishery landings were used as a proxy for their availability. Northern anchovy and market squid availability increased from the previous year, whereas jack mackerel landings showed a small decrease but still remained at a high level.

Both Pacific mackerel and Pacific sardine have stock assessments conducted by the National Marine Fisheries Service and these stock assessments include biomass estimates. Since 2008, Pacific mackerel biomass estimates have been conducted every two years. Pacific sardine biomass estimates are conducted every year. The biomass estimates for Pacific mackerel and Pacific sardine in 2014 show decreases for

both species from their last assessment. The 2014-2015 Pacific sardine fishery closed two months early in April, and will be closed for the 2015-2016 season.

Based on the analysis of all of the prey species, the WSSCAP and the Department agreed that this point of concern was not met.

Other Points of Concern:

The remaining two points of concern (Table 1) consider any new information on the status of white seabass, and if any errors in data or stock assessment were found.

There is no new information on stock status and there were no significant errors found in the data. A stock assessment for white seabass is currently underway and is expected to be completed by the end of 2015.

Additional Information

The Department has used one indicator each of some basic social and economic information to characterize the commercial fishery and provided those summaries to the WSSCAP (Appendix A, Table 4). As a social information indicator, the number of commercial vessels landing white seabass has been tracked over time. In the 2013/14 seasons the number of vessels fishing for white seabass has decreased slightly. This decrease in the number of vessels occurred mostly in the hook-and-line fishery. An economic information indicator of the most frequent ex-vessel price per pound has also been tracked over time. The ex-vessel price per pound has shown a steady increase over time and is presently at its highest at \$5.50 per pound for all gears combined. No similar social or economic data are available for the recreational fleet.

Information about the take of white seabass in Mexican waters was considered by the WSSCAP. California commercial fishermen are prohibited by Mexican law to fish in the territorial seas of Mexico, and no landings of white seabass from Mexico by California commercial fishermen were reported in 2013-2014. Recreational anglers may fish in Mexico under the authority of a Mexican sport fishing license. During the 2013-2014 season, Commercial Passenger Fishing Vessel log book data reported 23 white seabass taken in Mexico, a decrease of 160 fish from the reported 183 taken in the prior season. No additional information about either the recreational or commercial catch of white seabass in Mexico is available.

Appendix A – Data Analyses

Season	Recreational	Commercial	Total
2004/05	128,472	287,694	416,166
2005/06	199,083	391,301	590,384
2006/07	253,959	421,388	675,347
2007/08	150,988	653,264	804,252
2008/09	152,799	414,459	567,258
2009/10	215,071	502,021	717,092
2010/11	306,491	520,605	827,096
2011/12	259,028	406,746	665,774
2012/13	265,816	315,533	581,349
2013/14	219,116	262,441	481,557

Source: California Recreational Fisheries Survey extracted from the RecFIN database at <http://www.recfin.org/forms/est2004.html>, and California Department of Fish and Wildlife Commercial Fisheries Information System (includes commercial landing receipt and CPFV logbook data).

Season	Pounds Landed	Prior 5-season average	Percent change from previous 5-season average
2003/04	305,688	316,788	-4
2004/05	287,694	325,234	-12
2005/06	391,301	339,004	15
2006/07	421,388	374,126	13
2007/08	653,264	377,896	73
2008/09	414,459	411,867	1
2009/10	502,021	433,621	16
2010/11	520,605	476,487	9
2011/12	406,746	502,347	-19
2012/13	315,533	499,419	-37
2013/14	262,441	431,873	-39

Source: California Department of Fish and Wildlife Commercial Fisheries Information System (includes commercial landing receipt data).

Season	Total number of fish caught	Percent change in number of fish from prior season	Average weight in pounds	Percent change in weight from prior season
2004/05	8,179	NA	15.4	NA
2005/06	10,934	34	13.1	-15
2006/07	7,261	-34	18.5	41
2007/08	7,593	5	19.3	4
2008/09	6,751	-11	19.8	3
2009/10	8,788	30	24.3	23
2010/11	12,672	44	29.1	20
2011/12	9,876	-22	26.9	-8
2012/13	10,634	8	19.3	-28
2013/14	9,567	-10	22.9	19

Source: California Recreational Fisheries Survey extracted from the RecFIN database at <http://www.recfin.org/forms/est2004.html>, and California Department of Fish and Wildlife Commercial Fisheries Information System (includes Commercial Passenger Fishing Vessel logbook data).

Table 4. Sociological and Economic Factors		
Season	Total number of vessels landing white seabass	Most common ex-vessel price per pound
2003/04	117	\$2.50
2004/05	77	\$2.50
2005/06	95	\$3.00
2006/07	97	\$3.00
2007/08	96	\$3.50
2008/09	93	\$3.50
2009/10	183	\$3.50
2010/11	254	\$4.00
2011/12	276	\$4.00
2012/13	257	\$5.00
2013/14	238	\$5.50

Source: California Department of Fish and Wildlife Commercial Fisheries Information System (includes commercial landing receipt data).

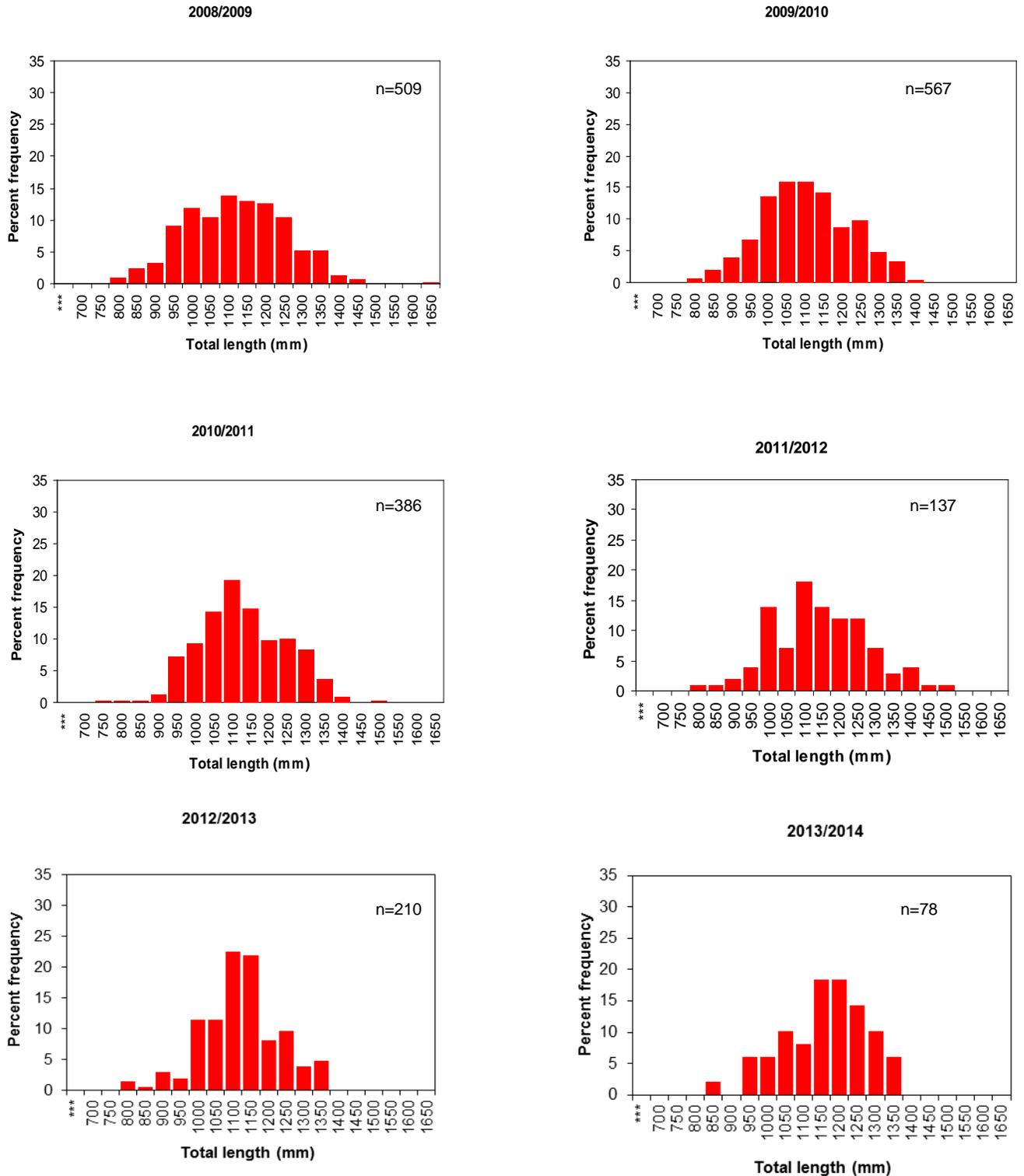
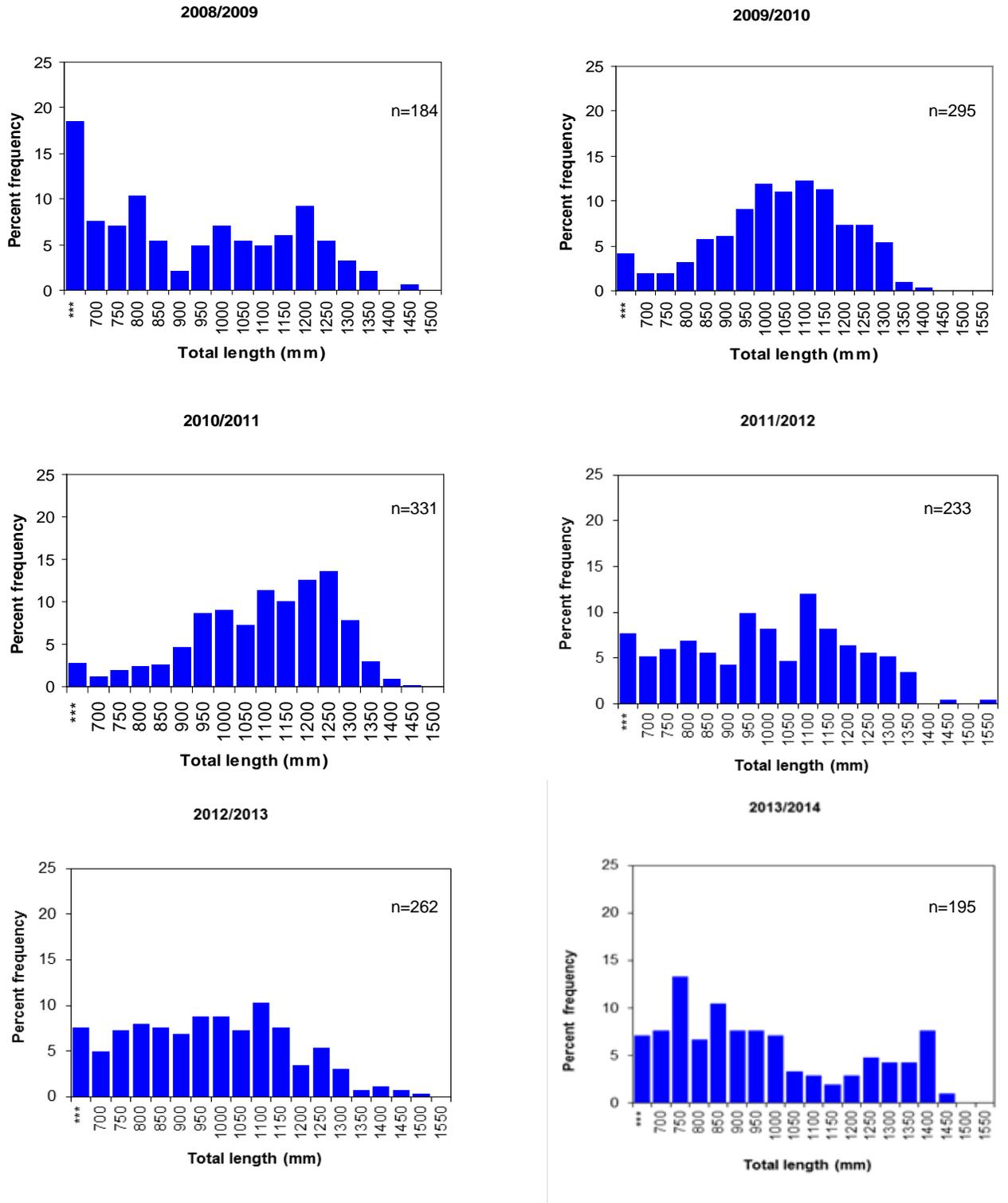
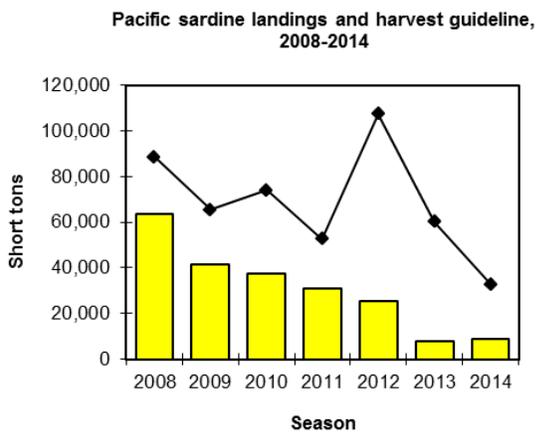
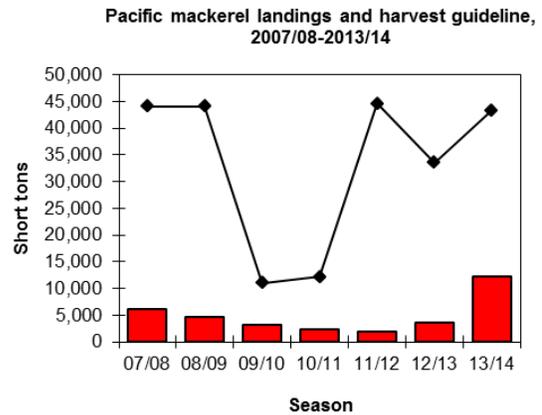
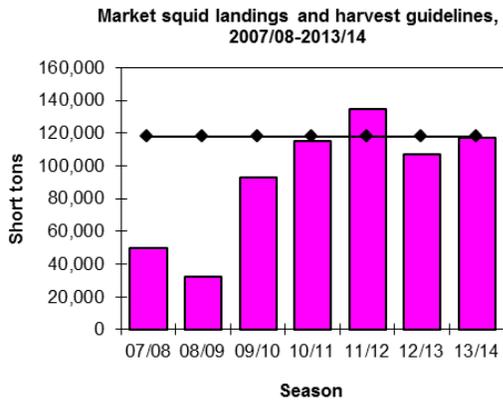
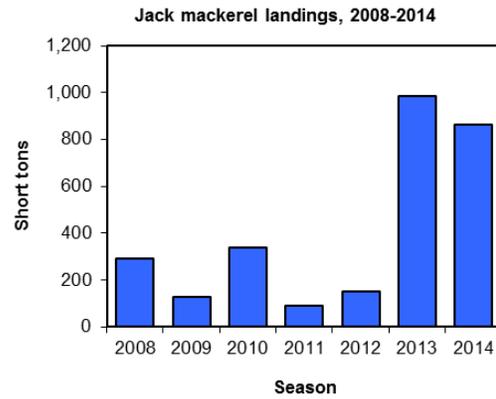
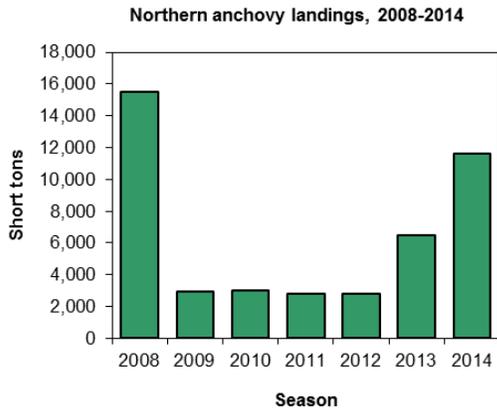


Figure 1. Commercial white seabass sampled length frequencies, 2008/09 – 2013/14.



***all sub-legal fish were grouped together
 Source: Sampler examined landed catch data from California Recreational Fisheries Survey extracted from the RecFIN database at <http://www.recfin.org/forms/est2004.html>.

Figure 2. Recreational white seabass sampled length frequencies, 2008/09 – 2013/14.



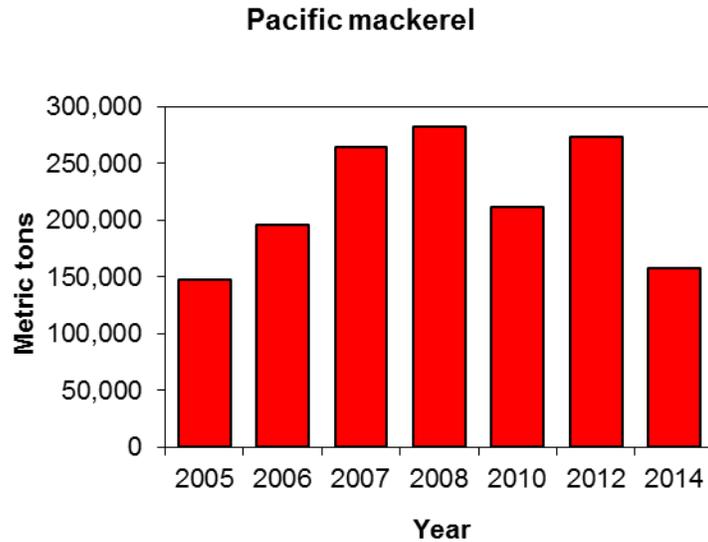
Northern anchovy, jack mackerel, and Pacific sardine season is January 1 through December 31.

Market squid season is April 1 through March 31 of the following year.

Pacific mackerel season is July 1 through June 30 of the following year.

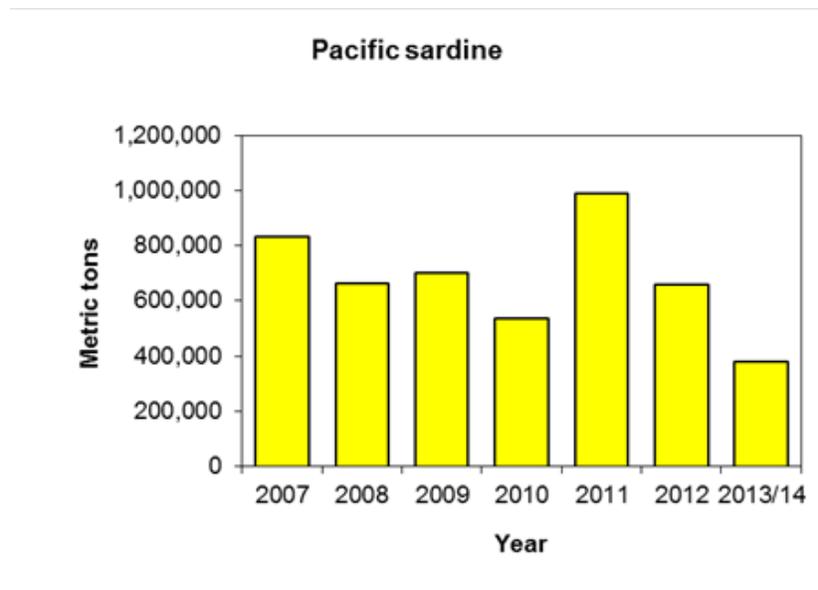
Source: California Department of Fish and Wildlife Commercial Fisheries Information System (includes commercial landing receipt and CPFV logbook data).

Figure 3. Harvest guidelines and commercial catch of white seabass forage species.



Source: Source: Pacific Fishery Management Council. 2014 CPS SAFE document and PFMC proceedings.

Figure 4. Biomass estimates for Pacific mackerel in metric tons, 2005 – 2014. Biomass estimates were biennial after 2009.



Source: Source: Pacific Fishery Management Council. 2014 CPS SAFE document and PFMC proceedings.

Figure 5. Biomass estimates for Pacific sardine in metric tons, 2007 – 2014. After 2012 the season changed from a calendar year to a seasonal year (July 1-June 30)